COMMUNITY INVOLVEMENT PLAN

WILCOX OIL COMPANY SUPERFUND SITE CREEK COUNTY, OKLAHOMA

APRIL, 2014



U. S. ENVIRONMENTAL PROTECTION AGENCY REGION 6

THE U. S. ENVIRONMENTAL PROTECTION AGENCY'S (EPA) SUPERFUND COMMUNITY INVOLVEMENT PROGRAM IS COMMITTED TO PROMOTING COMMUNICATION BETWEEN CITIZENS AND THE AGENCY.

ACTIVE PUBLIC INVOLVEMENT IS CRUCIAL TO THE SUCCESS OF ANY PUBLIC PROJECT.

EPA'S COMMUNITY INVOLVEMENT ACTIVITIES AT THE WILCOX OIL COMPANY SUPERFUND SITE ARE DESIGNED TO

INFORM THE PUBLIC OF THE NATURE OF THE ENVIRONMENTAL ISSUES ASSOCIATED WITH THE SITE,

INVOLVE THE PUBLIC IN THE DECISION-MAKING PROCESS THAT WILL AFFECT THEM,

INVOLVE THE PUBLIC IN THE RESPONSES UNDER CONSIDERATION TO REMEDY THESE ISSUES, AND

INFORM THE PUBLIC OF THE PROGRESS BEING MADE TO IMPLEMENT THE REMEDY.

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Section 1.0 Overview of the Community Involvement Plan

EPA developed this Community Involvement Plan to facilitate two-way communication between the community surrounding the Wilcox Oil Refinery Superfund Site and EPA and to encourage community involvement in site activities. EPA will utilize the community involvement activities outlined in this plan to ensure that residents are continuously informed and provided opportunities to be involved.

This Community Involvement Plan addresses The Wilcox Oil Company Superfund Site relationship to the community and EPA (Section 2.0), provides a background of the community (Section 3.0), presents EPA's community involvement program (Section 4.0), and provides a listing of resources available (Appendices). EPA drew upon several information sources to develop this plan, including community interviews and site files. EPA's Regional Office will oversee the implementation of the community involvement activities outlined in this Plan.

Section 2.0 Capsule Site Description

2.1 Site History

Wilcox Oil Company is an inactive and abandoned oil refinery located in Creek County, Oklahoma. The site consists of contaminated areas and surface water bodies due to releases from the former Lorraine and former Wilcox Refineries. These former refineries operated from the mid 1915s to the early 1965s. The location of the releases from the two refineries is considered to be a single site composed of a commingled release from the combined refinery operations. The area of the former refineries is approximately 125 acres.

Major operational areas include the former Wilcox Oil Refinery, the Lorraine Refinery, and the product storage area (tank farm). Sources of contamination include contaminated soil, cooling ponds, and numerous tank bottoms. Contaminants of concern include metals and organic compounds in the former storage tank areas, surface soils, surface impoundment and sediments.

2.2 Site Description/Location

The Site is located in Creek County, Oklahoma, near the town of Bristow, Oklahoma off of Highway 66 at W 221 Street.



2.3 Site Inspections and Cleanup Activities

At this time the following actions have been completed:

- A Preliminary Assessment conducted by ODEQ in 2008.
- A Site Inspection conducted by ODEQ in 2009.
- An Expanded Site Inspection conducted by ODEQ in 2011.
- A Hazard Ranking System package completed by EPA in May 2013.

- Proposed to the NPL on May 24, 2013.
- Added to the NPL on December 12, 2013.
- Community Open House conducted by ODEQ January 30, 2014.

Section 3.0 Community Background

3.1 Community Profile

Bristow began in 1898, when the St. Louis – San Francisco Railway ("Frisco") built a track between Sapulpa and Oklahoma City, Oklahoma. The town was named for Joseph L. Bristow, a U.S. senator from Kansas. A post office was established April 25, 1898. By the 1900 census, the population was 626.

Bristow was designated as the county seat for Creek County at statehood, when its population was 1,134. However, the county held a special election on August 20, 1908 to decide whether the seat would remain in Bristow or move to Sapulpa, which claimed to be more centrally located. Bristow had a larger population and claimed to have better railroad connections. Sapulpa won the election, but Bristow claimed voting irregularities. The election was voided and a new vote was held November 20, 1912. Again, Sapulpa won the election and the title of county seat.

Beginning as a cotton town, the city expanded as a trade center. Oil and gas were discovered in the area around 1915. The discovery led to the construction of three refineries and four pipeline companies by 1930. Oklahoma-Southwestern Railway Company built a short line from the oilfields to Bristow in 1920. The peak census population was 6,619 in 1930.

As of the census of 2010, there were 4,222 people, 1,737 households, and 1,112 families residing in the city. The population density was 1,299.2 people per square mile (501.5/km²). There were 2,054 housing units at an average density of 606.5 per square mile (234.1/km²). The racial makeup of the city was 70.3% White, 8.3% African American, 10.00% Native American, 0.4%

Commented [DT1]: This is a statistic from the 2000 Census. I couldn't locate 2010 Census data on this.

Asian, 0.5% from other races, and 10.5% from two or more races. Hispanic or Latino of any race were 2.9% of the population.

There were 1,737 households out of which 29.6% had children under the age of 18 living with them, 38.9% were married couples living together, and 19.6% had a female householder with no husband present. 36.0% of households were non-families, 31.8% of all households were made up of individuals and 15.3% had someone living alone who was 65 years of age or older. The average household size was 2.40 and the average family size was 2.99.

The City of Bristow population was spread out with 40.3% 18 years and older, 38.2% 21 years and older, 12.3%, and 10.6% were 65 years of age or older. The median age was 35.8 years. Males make up 46.6% of the population, and females make up 53.4%.

The median income for a household in the city was \$28,939, and the median income for a family was \$37,031. Males had a median income of \$30,204 versus \$27,545 for females. The per capita income for the city was \$15,468. About 21.9% of families and 28.0% of the population were below the poverty line, including 40.1% of those under age 18 and 24.7% of those age 65 or over.

Estimated median household income in 2012: \$27,172 (it was \$24,351 in 2000)

Bristow: \$27,172 Oklahoma:\$43,225

Estimated per capita income in 2011: \$14,076

Bristow city income, earnings, and wages data:

Estimated median house or condo value in 2011: \$79,202 (it was \$43,400 in 2000)

Bristow: \$79,202 Oklahoma:\$112,600

Mean prices in 2011: All housing units: \$72,933; Detached houses: \$78,564; Townhouses or other attached units: \$50,349; Mobile homes: \$23,681

Median gross rent in 2011: \$506.

3.2 History of Community Involvement

The EPA attended the ODEQ Open House and answered questions on January 30, 2014. EPA representatives spoke to a number of residents and recorded some concerning the Community's concerns. Fact sheets were published by January 8, 2014 and January 10, 2014 to keep the community informed of the progress of the site.

3.3 Key Community Concerns

The EPA and ODEQ have spoken with community groups and citizens during the open house on January 30, 2014 and individually during interviews. Many of those in the community were pleased that the site is being addressed for cleanup.

The community expressed concern for people and pets that have come into contact with and the possible health effects of exposure to contaminants from the site. Water safety is also a common concern in the community.

A majority of the community agreed that the site should be kept as residential land after cleanup, while a small number brought up the possibility of an industrial park on the site to benefit the local economy.

3.4 Response to Community Concerns

The site has been placed on the National Priorities List (NPL). Periodic fact sheets and will be published and distributed to keep the community informed of the status of the site and appropriate safety precautions that should be taken. Public meetings will be held for each stage the Superfund process.

A webpage dedicated to the Wilcox Oil Company Superfund Site has been made available through the ODEQ, Land Protection website. The webpage contains Site documents, fact sheets, and updates as they become available.

The EPA will be addressing certain areas that pose a potentially increased threat by providing fencing around those areas. ODEQ or EPA Region 6 personnel will address informal inquiries from property owners and other interested parties about the site.

3.5 Summary of Communication Needs

Section 4.0 EPA's Community Involvement Program

The overall goal of EPA's community involvement program is to promote two-way communication between citizens and the EPA and to provide opportunities for meaningful and active involvement by the community in the cleanup process. EPA will implement the community involvement activities described below. The following plan is based on the results of the community interviews described earlier; it addresses each issue that was identified as being important to the community.

4.1 The Plan

Issue 1: Community exposure Concerns

Activity 1A: Community Interviews

· Objective: Location of hot spots

· Method:

· Timing:

Activity 1B: Fencing

· Objective: Eliminate Dermal exposure

Method:

· Timing:

Issue 2: Finding a Responsible Party

Activity 2A: Enforcement

Issue X: Keeping the public informed and up to date.

Activity XA: Designate an EPA Community Involvement Coordinator (CIC).

- Objective: To provide a primary liaison between the community and the EPA, and to ensure prompt, accurate, and consistent responses and information dissemination about the site. In those instances where EPA's CIC may be unable to provide adequate information (such as on technical issues), inquiries will be directed to the appropriate EPA contact.
- Method: EPA will designate an EPA CIC to handle site inquiries and serve as a point of contact for community members. The CIC is appointed by the Region 6 headquarters. Bill Little is the EPA CIC assigned to the site. He will work closely with Bart Canellas EPA's On Scene Coordinator for the site.
- Timing: The CIC was designated on June, 2013.

Activity XB: Prepare and distribute site fact sheets and technical summaries.

- Objective: To provide citizens with current, accurate, easy-to-read, easy-to-understand information about Wilcox Oil Refinery Superfund Site.
- Method: Fact sheets will be mailed to all parties on the site mailing list. In addition, copies will be available at the information repository and in various cooperating business locations in the community.
- Timing: EPA will prepare and distribute fact sheets (Monthly, Bi-Monthly, Quarterly, as needed, or other frequency)

Activity XC: Involve students, parents, teachers through area schools.

Objective: To educate faculty, students and their parents, to invite and address their concerns, and to caution students about the site.

- Method: Address school faculty and students through visits and presentations to classroom, faculty, school assembly, or other meetings or events. Additionally, communicate with parents through take-home materials provided to the students and/or by attending and participating in PTA meetings or events.
- · Timing: As community concern warrants or at least every year until the site is closed out.

Activity XD: Provide a toll-free "800 number" for the community to contact EPA.

- Objective: To enable citizens to get the latest information available when they want it, rather than having to wait for a meeting or a fact sheet, and without incurring any cost.
- Method: EPA will activate the 800 number and publish it periodically in the local papers and in all fact sheets.
- Timing: The line is currently operational (1-800-533-3508).

Activity XE: Maintain a mailing list for the Site.

- Objective: To facilitate the distribution of site-specific information to everyone who needs or wants to be kept informed about the site.
- Method: EPA will create a mailing list that includes all residences adjacent to the site, in known or suspected paths of migration, or those otherwise affected by the site. EPA will also solicit interested parties via fact sheets, newspaper articles, public meetings, public availabilities, etc.
- Timing: EPA will begin working on this mailing list immediately and will review/revise it periodically to keep it current.

Activity XF: Establish and maintain Information Repositories.

Objective: To provide a convenient location where residents can go to read and copy official documents and other pertinent information about the site and EPA activities.

- Method: The repository is a reference collection of site information containing the Administrative Record file, other site-specific information, the Community Involvement Plan, information about the Technical Assistance Grant program, and the general Superfund process. The Community Involvement Coordinator will work with a local contact to establish the local repository. This repository will be accessible to the physically challenged, will have copier facilities, and will be available to residents during normal business hours and at least some evening and/or weekend hours. Additional repositories may also be established, including one at the EPA Region 6 headquarters in Dallas, Texas.
- Timing: EPA established the local repository on December, 2013 located at; City of Bristow Public Library, 111 West 7th Street, Bristow, Oklahoma / EPA adds new documents as they become available.

Activity XG: Provide Site and Superfund information on the Internet.

- Objective: To provide key resources for searching and listing both general and specific information about Superfund and hazardous waste issues.
- Method: A Site Status Summary for this site can be found at http://www.epa.gov/earth1r6/6sf/6sf-XX.htm (where XX = AR, LA, NM, OK, or TX). Information about EPA and Superfund can be found at:
 - EPA Headquarters: http://www.epa.gov
 - EPA Region 6: http://www.epa.gov/earth1r6
 - EPA Region 6 Superfund Division:
 - http://www.epa.gov/earth1r6/6sf/6sf.htm

The Proposed Plan and the Record of Decision (ROD) for the site will be placed on the internet as they are completed.

Timing: Site Status Summaries are periodically updated.

Activity XH: Provide Technical Assistance Grant (TAG) information.

• Objective: To provide resources for community groups to hire technical advisors who can assist them in interpreting technical information about the site.

- Method: EPA will provide information about the TAG program at public meetings and in site fact sheets. EPA will also provide briefing sessions to interested groups if so requested. EPA will provide TAG applications to qualified groups, and will provide assistance to the groups in completing the application.
- Timing: EPA will continue to promote TAGs until one is awarded.

Activity XI: Establish and maintain the Administrative Record.

- Objective: To provide residents with a paper trail of all documents, resources, etc. used by the Regional Project Manager and Site Team in reaching all decisions about the site and its cleanup.
- Method: EPA will provide at least two sets of the Administrative Record for the site, one in the EPA Region 6 offices located at 1445 Ross Avenue, Dallas, Texas and one located in the local Information Repository near the site.
- Timing: The Administrative Record is opened as soon as site investigation begins and remains open until the last ROD is signed.

Activity XJ: Conduct special events.

- Objective: To educate citizens, add a sense of closure, highlight a major event or milestone, recognize significant citizen or PRP activity, etc.
- Method: (***InsertSiteSpecialEvent***) Examples include: A special topic educational campaign, construction completion party, on-site demolitions, transitions to the next phase, etc.
- Timing: (***InsertDateofActivity,LocationandNameofEvent***)

Issue Y: Provide adequate and meaningful opportunities for community involvement.

Activity YA: Hold public meetings.

Objective: To update the community on site developments and address community questions, concerns, ideas and comments.

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- Method: Refer to Appendix H for suggested meeting locations. EPA will schedule, prepare for, and attend all announced meetings. EPA will provide at least two weeks' notice of the scheduled meeting. The Regional Project Manager, Community Involvement Coordinator, and other appropriate EPA staff will attend.
- Timing: A public meeting is required during the Proposed Plan comment period (see Activity YB). EPA will hold other public meetings as appropriate.

Activity YB: Encourage formation of a Community Advisory Group (CAG).

- Objective: To provide citizens with a meaningful way to become actively involved, and to provide the Site Team with a viable means of learning citizen concerns and attitudes.
- Method: EPA will encourage the formation of a CAG and provide support as appropriate to facilitate its formation. If formed, EPA will provide administrative support but will not be an active member.
- Timing: EPA will respond to any requests for help to form a CAG. As necessary, EPA will promote CAGs regularly throughout the Superfund process until one is formed.

Activity YC: Make informal visits to community.

- Objective: To help keep community members informed about the site, while providing EPA with feedback about site activities and the community's opinions.
- Method: EPA will establish a presence in the community through informal, often unscheduled visits to talk spontaneously with local residents.
- Timing: Throughout the entire Superfund process.

Activity YD: Solicit comments during a Public Comment Period.

Objective: To give community members an opportunity to review and comment on various EPA documents, especially the Proposed Plan. This provides the

citizens with meaningful involvement in the process and also provides the Site Team with valuable information for use in making decisions.

- Method: EPA will announce each comment period separately. Announcements will appear in local newspapers and EPA fact sheets; they will include information on duration, how to make comments, where to submit comments, etc. EPA may solicit comments on the following information/draft documents: draft CIP, draft summary of test results (not individual tests) and initial interpretation, preliminary findings on the RI and a list of possible remedies likely to be considered, preliminary findings of the FS and a brief summary of the leading contender for the proposed remedy, and preliminary plans for implementation and construction.
- Timing: Comment periods will be announced as appropriate. A comment period is required in conjunction with the announcement of the Proposed Plan and will last a minimum of 30 days.

Activity YE: Prepare and issue a Responsiveness Summary.

- Objective: To summarize comments received during comment periods, to document how the EPA has considered those comments during the decision-making process, and to provide responses to major comments.
- Method: EPA will prepare a Responsiveness Summary as a section of the Record of Decision. The Responsiveness Summary will include four sections: 1. Overview; 2. Background on Community Involvement; 3. Summary of comments received and Agency responses; 4. Remedial Design/Remedial Action concerns. All information, both technical and nontechnical, will be conveyed in a manner that is easily understood.
- Timing: EPA will issue the Responsiveness Summary as part of the Record of Decision.

Activity YF: Revise the Community Involvement Plan (CIP).

Objective: To identify and address community needs, issues, or concerns regarding the site or the cleanup remedy that are not currently addressed in this CIP.

- Method: The Revised CIP will update the information presented in the previous version of the CIP.
- Timing: EPA will revise the CIP as community concern warrants or at least every three years until the site is closed out.



4.2 Time Frame Summary for Community Involvement Activities

ACTIVITY	TIME FRAME	
Designate an EPA Community Involvement Coordinator (CIC)	Bill Little June, 2013	
Prepare and distribute site fact sheets and technical summaries	Ongoing, as of January 2014	
Involve students, parents, teachers through area schools	As needed, at least annually	
Provide a toll-free "800 number" for the community to contact EPA	Currently in operation	
Maintain a mailing list for the Site	Ongoing, as of January 2014	
Establish and maintain Information Repositories	Established, update as needed	
Provide Site and Superfund information on the Internet	Currently available; update as needed	
Provide Technical Assistance Grant (TAG) information	Ongoing	
Establish and maintain the Administrative Record	Established, update as needed	
Conduct special events		
Hold public meetings	As needed	
Encourage formation of a Community Advisory Group (CAG)	Ongoing	
Make informal visits to community	As needed January 30, 2014	
Solicit comments during a Public Comment Period	As needed and required NPL addition December 2013	
Prepare and issue a Responsiveness Summary	Following public comment periods	
Revise the Community Involvement Plan (CIP)	As needed, at least every 3 years	

Appendix A EPA and ODEQ Regional Contacts

Bart Canellas

Remedial Project Manager

U.S. EPA, Region 6 (6SF-PO) 1445 Ross Avenue Dallas, TX 75202-2733 Tel: (214) 665-6662

Fax: (214) 665-6660 Canellas.bart@epa.gov

Janetta Coats

Technical Assistance Grant Project Officer

U.S. EPA, Region 6 (6SF-VO)

Tel: (214) 665-7308 Fax: (214) 665-6660 Coats.janetta@epa.gov

Bill Little

Community Involvement Coordinator/SEE

U.S. EPA, Region 6 (6SF-VO)

Tel: (214) 665-8131 Fax: (214) 665-6660 Little.bill@epa.gov

Donn Walters Regional Public Liaison

U.S. EPA (6SF-VO) (214) 665-6483 walters.donn@epa.gov

Todd Downham Project Manager

Oklahoma Department of Environmental

Quality

707 N. Robinson Ave

P.O. Box 1677

Oklahoma City, OK 73101-1677

Tel: (405) 702-5136 Fax: (405) 702-5101 Todd.downham@deq.ok.gov

Monty Elder

Informational Representative

Oklahoma Department of Environmental

Quality

Tel: (405) 702-9132 Fax: (405) 702-5101 Monty.elder@deq.ok.gov

Skylar McElhaney

Public Information Officer

Oklahoma Department of Environmental

Quality

Tel: (405) 702-7161 Fax: (405) 702-7101

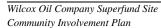
Skylar.mcelhaney@deq.ok.gov

Appendix B Local Health Officials

 $\frac{\textbf{Bristow Police Department}}{110~W~7\text{th Ave}}$ Bristow, OK 74010 Chief of Police: W. Don Sweger (918) 367-2251

Bristow Fire Department 115 E. 6th Street

Bristow, Ok. 74010 Fire Chief: Bob Grant (918) 367-3415



Appendix C State and Tribal Officials

Governor

Mary Fallin The Office of Governor Mary Fallin Oklahoma State Capitol 2300 N. Lincoln Blvd., Room 212 Oklahoma City, OK 73105 Local: (405) 521-2342 Fax: (405) 521-3353

Tulsa Office of Governor Mary Fallin and Native American Affairs Liaison 440 S. Houston Ave., Suite 606 Tulsa, Oklahoma 74127 Phone (405)521-2342 Fax (918) 581-2835

State Senate

Senator Brian Bingman 2300 N. Lincoln Blvd., Rm. 422 Oklahoma City, OK 73105 (405) 521-5528 bingman@oksenate.gov

State House of Representatives

Skye McNeil 2300 N. Lincoln Blvd., Rm. 433B Oklahoma City, OK 73105 (405) 557-7353 skye.mcniel@okhouse.gov

Oklahoma Department of Health

Anne Pate
Administrative Program Manager
Surveillance
Chronic Disease Service
Oklahoma State Department of Health
1000 NE 10th Street | Oklahoma City, OK 73117
Phone (405)271-4072
Fax (405)271-6315
AnneB@health.ok.gov

Muskogee (Creek) Nation

PO Box 580 Hwy 75 & Loop 56 Okmulgee, OK 74447 Phone (918) 732-7600 (800) 482-1979

Inter-Tribal Environmental Council (ITEC)

PO Box 948 206 E Allen Road Tahlequah, OK 74465 Phone (918)453-5009 Fax (918)453-2904

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Appendix D Federal Elected Officials

President Barack Obama

U.S. Senate

Senator Tom Coburn

Washington D.C. office: 172 Russell Senate Office Bldg. Washington, DC 20510 Phone (202)224-5754 Fax (202)224-6008

Tulsa, Oklahoma office: 1800 South Baltimore Suite 800 Tulsa, OK 74119 Phone (918)581-7651 Fax (918)581-7195

Oklahoma City: 100 North Broadway Suite 1820 Oklahoma City, OK 73102 Phone (405)231-4941 Fax (405)231-5051

Senator James Inhofe

Washington, D.C. office: 205 Russell Senate Office Building Washington, DC 20510-3603 Main: (202) 224-4721 Fax: (202) 228-0380

Tulsa, OK office: 1924 S. Utica Avenue Suite 530 Tulsa, OK 74104-6511 Phone (918) 748-5111 Fax (918) 748-5119

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Senator James Inhofe (cont.) Oklahoma City, OK office: 1900 NW Expressway St Suite 1210 Oklahoma City, OK 73118 Phone (405) 608-4381 Fax (405) 608-4120

Enid, OK office: 302 N Independence Suite 104 Enid, OK 73701 Phone (580) 234-5105 Fax (580) 234-5094

McAlester, OK office: 215 E Choctaw Ave Suite 106 McAlester, OK 74501 Phone (918) 426-0933 Fax (918) 426-0935

U.S. House of Representatives

Representative Frank Lucas

Washington, D.C. Office: 2311 Rayburn House Office Building Washington, DC 20515 Phone: (202) 225-5565

Fax: (202) 225-8698

Yukon, OK Office: 10952 NW Expressway Suite B Yukon, OK 73099 Phone (405) 373-1958 Fax (405) 373-2046

Claremore, OK Office: Mobile Office

Claremore, OK 74017

Phone: (918) 341-9336

Durant, OK Office: Mobile Office Durant, OK 74701 Phone: (580) 931-0333

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McAlester, OK Office: 1 E. Choctaw, Suite 175 McAlester, OK 74501 Phone: (918) 423-5951 Fax: (918) 423-1940

Muskogee, OK Office: 431 W. Broadway Muskogee, OK 74401 Phone (918) 687-2533 Fax (918) 686-0128



Appendix E Environmental and Active Citizens Groups

Cancer Answers for Bristow Group

Michelle Morquecho morqfamily@gmail.com

Melissa Merski 918-884-8251 melmerski@gmail.com



Appendix F Potentially Responsible Parties



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Appendix G Media Contacts

Newspapers:

Bristow News P.O. Box 840 112 West Sixth St. Bristow, OK 74010 Phone (918)367-2282 Fax (918)367-2724



Appendix H Meeting Locations

City of Bristow Public Library 111 W 7th Street Bristow, Oklahoma 74010 Phone (918)367-6562 www.bristowlibrary.okpls.org



Appendix I Repository Locations

Local Repository:

City of Bristow Public Library 111 W 7th Street Bristow, Oklahoma 74010 Phone (918)367-6562 www.bristowlibrary.okpls.org



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Appendix J Other Local Resources

